



# **Winnie Madikizela-Mandela Local Municipality**

**Youth Policy  
2021-2026**

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## **Forewords:**

Youth in the Winnie Madikizela-Mandela Local Municipality, like other youth throughout South Africa, continue to face a number of challenges. Although the country has, since 1994, developed a range of youth-related policies, institutional mechanisms and programmatic interventions, there is concern that many young people still remain on the fringes of society, not benefiting from these measures. Youth continue to face challenges such as unemployment and lack of developmental opportunities and are particularly susceptible to a range of social ills, such as HIV and AIDS, crime and drug abuse. The need to accelerate youth development interventions is urgent as it will allow youth to benefit and utilize opportunities to develop as leaders and assume their rightful place in society. Local government is a critical sphere of government for the implementation of such policies and interventions for youth. Without the relevant local municipality youth policies, it is not possible to respond to youth concerns.

WMMLM has in the past not had a youth policy, which has hindered the allocation of adequate resources to youth development. Without an MLM policy, it cannot guide and support ward councillors and officials of the municipality to develop appropriate responses towards youth. The development of this policy will therefore have far-reaching effects, not just on the municipality itself but also on the wards of the local municipality and other relevant institutions within the municipality, to plan, develop and implement on a sustained basis relevant, meaningful interventions that will unleash the growth and leadership potential of youth within the municipality. By developing this policy, the WMMLM acknowledges the importance of youth in the success of its functioning and is committed to making youth development a priority for the next cycle of IDP planning processes and beyond. The municipality is thus implementing the South African Government's Programme of Action which has youth development as one of its core priorities.

I, the mayor of Winnie Madikizela-Mandela Local Municipality recommends the proposal supported through this policy by young people of Mbizana. I am satisfied and concur with the contents of this Policy.

I therefore trust that guidance from this Youth Policy will contribute to intentionally enhance the capacities of young people through addressing their needs, promoting positive outcomes, and providing integrated coordinated package of services, opportunities, choices, relationship and support necessary for holistic development of all young people inside and outside the municipality. The development of the Youth Policy will ensure the municipality is able exercise its powers in compliance with the law and guide decision-making in the municipality.

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## ABBREVIATIONS

WBP:	Ward Based Planning
COGTA:	Cooperative and Traditional Affairs
CSOs:	Civil Society Organisations
DPLG:	Department of Provincial and Local Government
FBS:	Free Basic Services
IDP:	Integrated Development Plans
LED:	Local Economic Development
SDGs:	Sustainable Development Goals
WMMLM:	Winnie Madikizela-Mandela Local Municipality
MPCC:	Multi-purpose community centre
NYC:	National Youth Commission
PAYE:	Plan of Action for Youth Empowerment
SALGA:	South African Local Government Association
SDF:	Spatial Development Framework
UN:	United Nations
YDLG:	Youth Development for Local Government
VCT:	Voluntary Counselling Testing
WSDP:	Water Services Development Plans

## **1. Preamble**

- 1.1. The Winnie Madikizela-Mandela Local Municipality Youth Policy has been developed as one of the critical responses to the challenges facing young people in the municipality in the 21<sup>st</sup> century.
- 1.2. It aims shall to create an enabling and empowering environment that will allow young people in MLM to prosper and contribute positively to their communities, the society and the world at large.
- 1.3. The WMMLM and all Ward Councilors that form part of the municipality must accept the responsibility to make strong and decisive commitments to the youth that they serve.
- 1.4. The policy is developed in terms of the municipality Development Priority as outlined in the Winnie Madikizela-Mandela Local Municipality IDP 2017-2022

## **2. Vision**

- 2.1. A municipality that cares for and supports its youth, values their ability and creates opportunities for youth to realize their full potential, participate actively in building the society, contribute and benefit fully from socio-economic opportunities available.
- 2.2. To set guidelines for developing young people for the future.
- 2.3. Unite and run young people behind the visions of the municipality and other stakeholders.
- 2.4. To integrate young people to the mainstreams of the economy and society. Produce ambitious, ground breaking; integrate youth to governance and youth emancipation.
- 2.5. Owing to the socioeconomic and political imbalances of the past the policy seeks to ensure that young people realize their full potential in the society, the economy, political and other spheres of life, but also recognize and embrace their responsibilities to actively pursue and contribute to their Mbizana community

## **3. Objective**

- 3.1. Propose strategic policy and programmatic interventions aimed at creating new opportunities for youth and accelerating youth development in the municipality;
- 3.2. Guide and facilitate mainstreaming of youth development in municipality programmes
- 3.3. Ensure allocation of appropriate resources for mainstreaming youth development;
- 3.4. Provide guidelines for mainstreaming youth development in local municipality policies and programmes;
- 3.5. Identify and articulate the roles and responsibilities of sectors and partners to facilitate the implementation of youth development; and
- 3.6. Specify institutional mechanisms and structures for the monitoring and evaluation of youth development services in order to ensure accountability, quality service delivery and on-going improvement of youth development interventions.

## **4. Outcomes**

The desired outcomes of the policy shall be as follows:

- 4.1. A generation of youth who are able to recognize and take full advantage of opportunities available to them and who understand their roles and responsibilities in making a meaningful contribution towards the development of their families, community and society;
- 4.2. A local municipality that is conscious of the needs of youth, that reflects respect for the dignity of youth through service delivery and that promotes social and economic inclusion and integration of youth into the mainstream of society and the economy; and
- 4.3. A local municipality IDP that integrates youth development into the core work of all programmes

## 5. Definition

Terms and definitions that will be used throughout the policy that need clarification for the reader, this can also include any keywords; include also technical terms, abbreviations that may be used in this document.

Terminology	Definition
Youth	Young people between the age of 14 and 35
Youth development	An intentional holistic approach that provides space, opportunities and support for young people to maximize their individual and creative energy and their personal development as well as development of the broader society through contribution in eradication of economic and social ill
Youth at risk	Can be defined as young people whose background and circumstances place them at risk of the future offending or victimization due to environmental, social and family conditions that hinder their personal development and successful integration into economy and society

## 6. Application and Scope

- 6.1. This policy shall apply to all municipality programmes and units, employees of the municipality, all wards of municipalities, Special Programmes Unit as well as youth of the municipality jurisdiction that require support and assistance.

## 7. Legislative Framework

- 7.1. The MLM Municipality Youth Policy is informed by the following international and national legislative and policy frameworks:
  - 7.1.1. Constitution 108 of 1996
  - 7.1.2. National Youth Commission Act of 1996
  - 7.1.3. National Youth Policy
  - 7.1.4. National Youth Development Policy Framework
  - 7.1.5. National Youth Development Agency Act of 200

- 7.1.6. World Programme of Action on Youth
- 7.1.7. African Youth Charter Of 2006
- 7.1.8. National Youth Development Strategy
- 7.1.9. Provincial Youth Development Strategy
- 7.1.10. Eastern Cape Promotion of Youth Affairs Amendment Act, 2001
- 7.1.11. Eastern Cape Provincial Growth and Development Plan 2020-2025
- 7.1.12. Integrated Development Plan (IDP)

## **8. Opportunities for youth development**

### **8.1. Imperatives for Youth Development**

To ensure the implementation of the MLM Youth Policy, the WMMLM must:

- 8.1.1. Provide political leadership and financial support for the adoption and implementation of the policy;
- 8.1.2. Expose young people in all available skills development programmes, internships and learnerships;
- 8.1.3. Ensure that each municipal department includes youth programmes in its plans and accounts for their implementation as part of continuous performance management;
- 8.1.4. Ensure at least a 5% escalation in total municipality annual budget for mainstreaming youth development;
- 8.1.5. Ensure that Procurement Policies allow for the appointment of emerging and established youth service providers;
- 8.1.6. Where there are no competent and independent youth service providers, build in provisions in contracts with established service providers that promote outsourcing to, and mentoring of emerging youth companies;
- 8.1.7. Create a programme dedicated to building capacity of youth entrepreneurship; and
- 8.1.8. Set aside at least (15% or 20% or 25%?) of all jobs created by the Local Municipality for unemployed youth.

### **9. Mainstreaming youth development into municipality strategies**

The municipality has the following sector plans in which youth mainstreaming must be facilitated.

#### **9.1. Capacity Building**

- 9.1.1. Build capacity of SPU Unit to develop youth policies, procedures and systems that ensure mainstreaming of youth development issues
- 9.1.2. Build capacity of SAYC to have knowledge to better address issues facing young people.
- 9.1.3. Build the capacity of SPU Unit to monitor implementation of youth policies
- 9.1.4. Support local youth council and SPU Unit to create opportunities for youth

#### **9.2. Waste Management**

- 9.2.1. WMMLM shall develop capacity of youth in waste management – allowing youth to present own initiatives. It creates opportunities for the municipality to allocate funds to these initiatives, to support and monitor them;



- 9.2.2. WMMLM may create opportunities for the young people to work, especially in the municipality programmes that lack human resources;
- 9.2.3. WMMLM must establish partnerships and mentorship opportunities for youth with well-established service providers in waste management.
- 9.2.4. WMMLM shall conduct an audit of indigent youth, youth-headed households;
- 9.2.5. WMMLM must prioritize youth living with disabilities; and other vulnerable youth who need to benefit from FBS.
- 9.2.6. WMMLM shall explored opportunities for youth to benefit from the Housing Plans,
- 9.2.7. WMMLM must allocate houses to indigent youths (based on the indigent register and the housing policy); and
- 9.2.8. WMMLM must ensure that youth benefit as service providers in the housing construction business (or aspects thereof) for those over 21 years of age. They must benefit both as service providers and beneficiaries.
- 9.2.9. WMMLM may provide opportunities for young people to obtain employment from existing economic development projects

## **10. Housing Development**

- 10.1. WMMLM shall explored opportunities for youth to benefit from the Housing Development
- 10.2. WMMLM must allocate 30% houses to indigent youth (based on the indigent register and the housing policy); and
- 10.3. WMMLM must ensure that youth benefit as service providers in the housing construction business (or aspects thereof) for those over 21 years of age. They must benefit both as service providers and beneficiaries.
- 10.4. WMMLM may provide opportunities for young people to obtain employment from existing economic development projects
- 10.5. WMMLM may establish partnerships with established construction companies for young people, especially young women, to benefit from tenders advertised for the construction projects in their municipality;
- 10.6. WMMLM must develop capacity of youth in the construction industry by making available educational projects and learnerships to young people e.g. architect studies, property management, settlement planning and development;
- 10.7. WMMLM shall put mechanisms in place to ensure that vulnerable youth, such as those heading households, have suitable places to stay.

## **11. Economic Growth and Development Strategy**

Mainstreaming of youth development in these areas must include:

- 11.1. Reviewing procurement policies and economic programmes to create opportunities for young people to participate in economic development programmes;
- 11.2. Ensuring availability of land for agriculture and food security;
- 11.3. Creating innovative partnerships for young people to benefit from big projects;
- 11.4. Mainstreaming of skills development and provision of learnerships to youth

## **12. Ocean economy**

- 12.1. WMMLM should study and seek how young people can benefit from Eastern Cape Province Oceans Economy Master Plan.
- 12.2. Provide support and capacity building for youth to fully meet the requirements to access oceans economy.
- 12.3. WMMLM must develop plans to access the Ocean Economy
- 12.4. Youth must also participate in the development of these plans to ensure that issues affecting them are also considered.

## **13. Information and Communications Technology**

- 13.1. WMMLM must develop strategies and capacity building for young people to be able to process ICT concept
- 13.2. Create conducive environment, WIFI spot, for all young people to access ICT services
- 13.3. Develop initiative and programmes to promote the involvement of young people in ICT related initiatives

## **14. Comprehensive Infrastructure Plans**

- 14.1. In the drafting of these plans, WMMLM must ensure that youth development issues are included.
- 14.2. Youth must also participate in the development of these plans to ensure that issues affecting them are also considered.
- 14.3. It shall be required that a proportion of all relevant and available resources and budgets within municipality are targeted and utilized for youth development
- 14.4. The WMMLM shall set up appropriate mechanisms for youth participation in policy making and local government planning, monitoring and reporting
- 14.5. WMMLM may ensure that youth benefit from existing programmes (both as service providers and beneficiaries)
- 14.6. WMMLM may identify opportunities for youth involvement in current projects of municipalities; train them to fit in; and facilitate their active involvement in issues of delivery affecting their livelihood.

## **15. Institutional Arrangement**

### **15.1. Municipality**

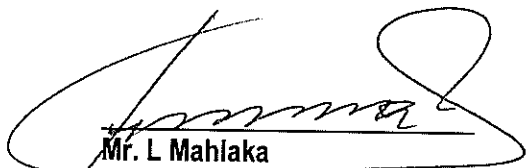
- 15.1.1. Municipality must have a youth development unit.

**16.5** The municipality must put mechanisms in place for youth to provide feedback on the impact of this policy in their lives. Resources must be allocated for youth customer satisfaction surveys, impact assessments and statements from youth, opinion polls by youth and any other means to ensure that the voices of youth are heard. These results should form the basis for further IDP reviews on an on-going basis.

**17. Review of the policy**

**17.1** This policy may be reviewed every five year from the date of approval and when there are material changes in the enabling legislations.

**18. Approval of the Winnie Madikizela-Mandela Local Municipality Youth Policy**



**Mr. L Mahiaka**  
**Municipal Manager**